Module 3: Individual Peacekeeping Personnel

Lesson 3.4

Sexual Exploitation and Abuse
Relevance

- Allegations of sexual exploitation and abuse (SEA) by UN personnel
- UN zero tolerance policy on SEA
- Obligation of ALL
Learning Outcomes

Learners will:

- Explain “zero tolerance of SEA”
- Describe SEA and uniform standards on SEA
- Describe DPKO three-pronged approach
- List actions to take to support zero tolerance of SEA
Lesson Overview

1. Duty to “Protect and Serve”
2. Zero Tolerance of SEA
3. Definition of SEA
4. Uniform Standards on SEA – Prohibited Acts
5. DPKO’s Three-Pronged Approach to SEA
6. What Individual Peacekeeping Personnel Can Do
Learning Activity

Film: To Serve With Pride

Instructions:
- How do UN personnel “abuse” power and trust?
- What are the consequences of sexual exploitation and abuse for victims?
- How does it affect the image of the UN?
- What does “zero tolerance” mean?

Time: 30 minutes
- Film: 24:24 minutes
- Discussion: 5 minutes

https://www.youtube.com/watch?v=NfMKMCYFgPo
1. Duty to “Protect and Serve”

- Your conduct as UN personnel must uphold the confidence and trust of people you serve
2. Zero Tolerance of SEA

- Impunity and complacency not tolerated
- Active measures to prevent SEA
- Action against ALL violators
3. Definition of SEA

- **Sexual exploitation**: actual or attempted abuse of a person’s vulnerability, differential power or trust for sexual purposes, including profiting monetarily, socially or politically from the exploitation

- **Sexual abuse**: actual or threatened physical intrusion of a sexual nature, by force or under unequal or coercive conditions

- Sexual exploitation and abuse constitute Category I serious misconduct
## Interpreting Key Words

**Vulnerable**
- Fighting for survival in desperate circumstances
- Lack of awareness of rights and obligations, denial of human rights
- Unequal power relations that can be exploited
- Prevalence of sexual and gender-based violence

**Differential Power**
- An imbalance between economic, social, education and professional status
- A dependence by one person on another to sustain life
- A position of authority of one person over another

**Abuse of Trust**
- Further victimizes vulnerable persons
- Violates victims’ human rights
- Disrupts families/communities and undermines peace

**Beneficiaries of Assistance**
- Broadly interpreted to cover the local population the UNPKO is mandated to serve
Difference with Sexual Harassment

- **Sexual harassment**: any unwelcome sexual advance, request for sexual favour, verbal or physical conduct or gesture of a sexual nature or any other behaviour of a sexual nature that might reasonably be expected or be perceived to cause offence or humiliation to another, when such conduct interferes with work, is made a condition of employment or creates an intimidating, hostile or offensive work environment.
4. Uniform Standards on SEA – Prohibited Acts

- Sexual activity with children (persons under the age of 18) is prohibited
- Exchange of money, employment, goods, assistance or services for sex, e.g. sex with prostitutes is prohibited
- Use of children or adults to procure sexual services for others is prohibited
- Sexual relationships with beneficiaries of assistance are strongly discouraged
Instructions:

- Consider the scenarios
- Identify “vulnerability”, “differential power” and “trust”
- How have the Uniform Standards on SEA been violated?

Time: 10 minutes

- Group work: 5-7 minutes
- Discussion: 3 minutes
5. DPKO’s Three-Pronged Approach to SEA

1. Prevention
2. Enforcement
3. Remedial action
1. Preventive Measures

- Uniform standards on SEA
- Training
- Public information
- Welfare and recreation
2. Enforcement Measures

- Complaints mechanism/reporting
- Data management
- Investigations
- Follow-up
3. Remedial Action

- Victim assistance
- Reputation repair
- Regular briefings
6. What Individual Peacekeeping Personnel Can Do

Individual Responsibility

- Professional and personal
- Reflect UN image
- Uniform standards on SEA
- Personal discipline
- Duty to SEA-free environment
- Duty to report SEA
Leadership and Accountability

- Implement policies
- Mandatory SEA training by ALL
- Focal Points and awareness-raising
- Welfare and recreation
- Emphasize duty to report
- Address violations
- Report all misconduct to CDU or OIOS
Summary of Key Messages

- “零容忍性侵犯” – 不容忍性侵犯的无偿用，采取措施预防，纪律处分行动
- 统一标准性侵犯 – 禁止与儿童、卖淫者和受益者发生性关系，不得使用儿童或成人代他人提供性服务
- DPKO 三重防止方法 – 防止、实施、补救措施
- 采取行动 – 你的职责，保持无性侵犯的环境，报告性侵犯

UN Core Pre-Deployment Training Materials 2017
Questions
Learning Activity

Learning Evaluation